ORIGINAL FILE

# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

	) GEN Docket No. 90-314 ) ET Docket No. 92-100
In the Matter of	) RM-7140, RM-7175, RM-7616, RM-7618, RM-7760, RM-7782.
Amendment of the Commission's	) RM-7860, RM-7977, RM-7978,
Rules to Establish New Personal Communications Services	) RM-7979, RM-7980
	) PP-35 through PP-40, PP-79 ) through PP-85

REPLY COMMENTS OF ROCK HILL TELEPHONE COMPANY, FORT MILL TELEPHONE COMPANY, AND LANCASTER TELEPHONE COMPANY

M. John Bowen, Jr. John W. Hunter

MCNAIR LAW FIRM, P.A. 1155 Fifteenth Street, N.W. Washington, D.C. 20005 (202) 659-3900

Attorneys for Rock Hill Telephone Company, Fort Mill Telephone Company, and Lancaster Telephone Company

January 8, 1993

No. of Copies rec List A B C D E

#### TABLE OF CONTENTS

		Ī	PAGE
SUM	MARY	<b>?</b>	i
I.	The definition PCS should embrace specific technological developments that distinguish this service offering from others.		2
II.		Local exchange carrier eligibility to provide PCS should be fostered and not restricted in any way.	
	A.	The Commission's objectives for PCS will be supported by local exchange carrier participation.	4
	В.	Cellular interests of local exchange carriers, particularly minority holdings, should not inhibit PCS eligibility.	5
	C.	A spectrum reserve should be created for all local exchange carriers operating in RSAs.	7
	D.	The frequency allocation for local exchange carrier provision of PCS should be the same as for other licensed PCS providers.	9
III.		serving areas should follow MSA and RSA designation, but national es should also be considered under the right conditions.	10
IV.	Concl	usion	11

#### **SUMMARY**

Rock Hill Telephone Company, Fort Mill Telephone Company and Lancaster Telephone Company ("Rock Hill") continue to assert the need for adoption of a Personal Communications Service ("PCS") definition that is broad enough to encompass new technologies but specific enough to distinguish it from other mobile service offerings. Rock Hill also maintains that five licensed channel sets of 20 MHz each be allocated for all service areas.

The record in this proceeding supports full local exchange carrier service eligibility to provide PCS. Such participation should be fostered and not restricted in any way. Further, a local exchange carrier's cellular interests, particularly minority holdings, should not adversely affect PCS eligibility. With regard to spectrum, Rock Hill believes that the record supports the allocation of a reserve for local exchange carriers serving RSAs for use within their service areas and that the frequency allocation for local exchange carrier provision should be the same as for other PCS licensees.

Rock Hill contends that the record supports the adoption of MSA and RSA designations for PCS serving areas. Rock Hill continues to support MSA and RSA markets, but would not oppose the concurrent use of national licenses if certain conditions area included. They are that national licenses include local participation, that local exchange carriers be allowed to participate and with no adverse impact to the national license applicant, and that the licensees be selected by a modified comparative hearing process.

## Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

) GEN Docket No. 90-314 ) ET Docket No. 92-100
)
) RM-7140, RM-7175, RM-7617,
) RM-7618, RM-7760, RM-7782,
) RM-7860, RM-7977, RM-7978,
) RM-7979, RM-7980 )
) PP-35 through PP-40, PP-79
) through PP-85

#### REPLY COMMENTS OF ROCK HILL TELEPHONE COMPANY, FORT MILL TELEPHONE COMPANY, AND LANCASTER TELEPHONE COMPANY

Rock Hill Telephone Company, Fort Mill Telephone Company, and Lancaster Telephone Company (hereinafter jointly referred to as "Rock Hill") hereby submit their reply comments in the captioned proceeding. Throughout this Personal Communications Services ("PCS") proceeding, and particularly in its Comments, Rock Hill has advocated that the Commission adopt a definition of PCS that distinguishes it from other services, that local exchange carriers be able to fully participate in the provision of PCS in their local exchange service areas, and that they not be precluded from such participation by virtue of any cellular holdings they might have. In order to realize the public interest benefits of exchange carrier provision of PCS, Rock Hill has advocated that a spectrum reserve of one of the

licensed spectrum blocks be created for the local exchange carriers serving Rural Service Areas ("RSAs"). Rock Hill has also maintained that PCS service areas should adhere to the Metropolitan Statistical Area ("MSA") and RSA boundaries in order to assure PCS deployment to both metropolitan and non-metropolitan areas of the country.

The record for adopting these policies advocated by Rock Hill has been more firmly established by the comments submitted. Rock Hill continues to urge the Commission to promulgate rules for PCS that include an expansive service definition, local exchange carrier eligibility, a spectrum reserve for local exchange carriers serving RSAs, allocation of five licensed channel sets of 20 MHz each in every service area, along with unlicensed spectrum for wideband and narrowband applications, and licensing areas that follow MSA and RSA boundaries. Rock Hill would continue to oppose national licenses unless the Commission provided for full participation by local exchange carries or a consortium thereof.

## I. The definition of PCS should embrace specific technological developments that distinguish this service offering from others.

Rock Hill advocated the inclusion of specific characteristics in the Commission's PCS definition that would distinguish it from other mobile service offerings, particularly cellular.<sup>1</sup> Other parties, in taking similar positions, pointed out that the Commission has an obligation to encourage new technologies and

<sup>&</sup>lt;sup>1</sup>Comments of Rock Hill, pp. 2-3.

services in order to enhance the competitiveness of the United States, by virtue of Section 7 of the Communications Act, 47 U.S.C. §157.<sup>2</sup> The Commission will fulfill this statutory obligation if it adopts rules that specifically propose the unique technical characteristics of PCS and encourage their development. In preparing to utilize spectrum for PCS in the Emerging Technologies proceeding,<sup>3</sup> the Commission recognized the need for spectrum to develop new services and thereby ensure the nation's future competitiveness. The Commission should carry through on this finding and assure that this spectrum is, in fact, used for new technology and service to the public in accordance with Section 7 of the Act. Otherwise, if a broad definition of PCS is adopted, the Commission will only be allocating spectrum and adopting rules for a service that can be classified as nothing more than a "cellularclone."4 Throughout the Commission's Office of Plans and Policy working paper, Putting It All Together: The Cost Structure of Personal Communications Services ("OPP Paper"),<sup>5</sup> the differences between cellular and PCS were specifically These differences should be embodied in the definition that the recognized. Commission adopts for PCS.

<sup>&</sup>lt;sup>2</sup>See Comments of BellSouth, p. 2. See also Comments of Rock Hill to the Notice of Inquiry in this proceeding filed on October 1, 1990.

<sup>&</sup>lt;sup>3</sup>First Report and Order and Third Notice of Proposed Rulemaking, General Docket No. 92-9, FCC 92-437, released October 16, 1992.

<sup>&</sup>lt;sup>4</sup>Comments of BellSouth, p. 67.

<sup>&</sup>lt;sup>5</sup>David P. Reed, Working Paper No. 28, Office of Plans and Policy, FCC, November 1992.

#### II. Local exchange carrier eligibility to provide PCS should be fostered and not restricted in any way.

Not only have Rock Hill and other local exchange carriers advocated full participation by local exchange carriers in PCS, but also a wide representation of non-exchange carrier interests have supported local exchange carrier participation in PCS as being in the public interest.<sup>6</sup> In fact, the OPP Paper specifically acknowledged the benefits to the consumer that would result from full local exchange carrier participation in PCS.<sup>7</sup>

The comments of those parties arguing against local exchange carrier participation are unpersuasive and do not constitute a record for the Commission to restrict in any way a local exchange carrier's eligibility to provide PCS. Rather, an adequate basis has been developed for allowing exchange carrier participation, which will assure that the benefits of such participation are realized by the public. Therefore, the record in this proceeding demonstrates that local exchange carrier provision of PCS is in the public interest.

## A. The Commission's objectives for PCS will be supported by local exchange carrier participation.

In its Comments, Rock Hill set forth how the Commission's stated objectives

<sup>&</sup>lt;sup>6</sup>See, e.g., Comments of Hughes Network Systems, p. 7, Northern Telecom, P. 28, Telmarc Telecommunications, p. 34, Interdigital, p. 12, Fleet Call, fn. 27, Telocator, p. 6, Century Cellnet, p. 8, Florida Cellular RSA Limited Partnership, pp. 9-11, New York Department of Public Service, p. 8, and Chief Counsel for Advocacy of the Small Business Administration, p. 22.

<sup>&</sup>lt;sup>7</sup>OPP Paper, supra at v, 56.

for PCS would be furthered by local exchange carrier participation.<sup>8</sup> Many other carriers also explained how the Commission's objectives of universality, speed of deployment, diversity, and competitive delivery would be served by exchange carrier provision of PCS.<sup>9</sup> This record is substantial and unrefuted.

### B. Cellular interests of local exchange carriers, particularly minority holdings, should not inhibit PCS eligibility.

While not opposing local exchange carrier eligibility, a number of parties argued that any ownership interest of cellular systems should act as a bar to PCS participation.<sup>10</sup> Such arguments are without merit and are merely thinly veiled

<sup>&</sup>lt;sup>8</sup>Comments of Rock Hill, pp. 6-9.

<sup>&</sup>lt;sup>9</sup>Comments of Anchorage Telephone Utility, pp. 1-4, Ameritech, pp. 13-17, Alltel, pp. 8-12, Bell Atlantic, pp. 12-14, BellSouth, pp. 49-55, Concord Telephone Company, p. 4, Small Rural Virginia Telcos, pp. 1-2, Centel Corporation, pp. 17-20, Cincinnati Bell Telephone Company, pp. 3-8, Clear Creek Mutual Telephone Company, et al., pp. 6-7, GTE Corporation, pp. 42-49, Home Telephone Company, pp. 3-6, Lincoln Telephone and Telegraph Company, pp. 6-8, NYNEX Corporation, pp. 8-17, National Telephone Cooperative Association, pp. 3-11, National Rural Telecom Association and Organization for the Protection and Advancement of Small Telephone Companies, pp. 5-6, 13-15, Pacific Telesis, pp. 10-14, Palmetto Rural Telephone Cooperative, Inc., pp. 3-6, Piedmont Rural Telephone Cooperative, Inc., et al., p. 2, Puerto Rico Telephone Company, pp. 1-2, Rochester Telephone Corporation, pp. 7-12, Rural Independent Coalition, pp. 4-13, South Telephone Association. 10-11, Southern Carolina pp. 5-8, New England Telecommunications Corporation, pp. 3-6, Southwestern Bell Corporation, pp. 13-18, Telephone and Data Systems, Inc., pp. 13-19, US West, Inc., pp. 22-35, United States Telephone Association, pp. 8-15.

<sup>&</sup>lt;sup>10</sup>See, e.g., Comments of Adelphia Communications Corp., p. 11, People of the State of California and the Public Utilities Commission of the State of California, p. 2, National Telecommunications and Information Administration, pp. 25-32, Pass Word, Inc., p. 6, Pennsylvania Public Utility Commission, pp. 4-6, Rolm, pp. 24, 26-27, Swayzee Telephone Company, p. 4, Telmarc Telecommunications, Inc., pp. 28-36, U.S. Department of Justice, p. 29.

attempts to exclude a substantial number of local exchange carriers from PCS. The very reasons that support local exchange carrier participation establish a substantial record to rebut these arguments. Adoption of a restriction would be especially severe on smaller local exchange carriers, such as Rock Hill, who have minority interests in cellular systems. Those companies exercise no control or management over the cellular systems. Also, in many of the instances where a local exchange carrier has a minority interest in a cellular system, that system does not actually provide service in the exchange carrier's serving area. In any event, local exchange carriers with minority cellular interests do not have the access to cellular frequencies that would allow them to offer any wireless service to their customers.

In addition, Rock Hill agrees that persuasive arguments have been advanced in this proceeding that would justify allowing cellular carriers in general to offer PCS. In particular, the Cellular Telecommunications Industry Association ("CTIA") argued that market considerations do not justify excluding cellular providers from PCS and that substantial technical limitations would adversely affect cellular companies' ability to provide PCS over cellular frequency.<sup>12</sup> At the threshold of the argument for cellular eligibility is the fact that cellular and PCS characteristics are different and, therefore, the services are different. The OPP Study recognizes these differences, particularly that cellular and PCS will likely develop as two distinct

<sup>&</sup>lt;sup>11</sup>See Comments of Rock Hill, p. 10.

<sup>&</sup>lt;sup>12</sup>Comments of CTIA, pp. 63-67.

networks with distinct characteristics.<sup>13</sup> In addition, current cellular frequency allocations will not be capable of supporting PCS without diluting the capabilities of both services. Both services should be fully developed and with unrestricted eligibility. These arguments support both general cellular eligibility for PCS and eligibility of local exchange carriers with minority cellular interests. Regardless of whether the Commission allows cellular participation, Rock Hill does not believe that local exchange carrier ownership of cellular interests should preclude exchange carrier participation.

### C. A spectrum reserve should be created for all local exchange carriers operating in RSAs.

Rock Hill advocated that a spectrum reserve be established in RSAs for local exchange carriers to offer PCS in their own exchange areas, particularly in order that smaller local exchange carriers be enabled to continue to fulfill their universal service obligations.<sup>14</sup> A number of other parties similarly advocated a mechanism by which local exchange carriers could offer PCS.<sup>15</sup> The reasons for doing so are persuasive and constitute an adequate record for the Commission to enact such a

<sup>&</sup>lt;sup>13</sup>OPP Paper, p. 65.

<sup>&</sup>lt;sup>14</sup>Comments of Rock Hill, pp. 11-12.

<sup>&</sup>lt;sup>15</sup>See Comments of Centel, p. 20, City Utilities of Springfield, Missouri, p. 11, Chesnee Telephone Company, p.1, Home Telephone Company, pp. 8-10, The Lincoln Telephone & Telegraph Company, p. 2, The National Rural Telecom Association, pp. 13-15, National Telephone Cooperative Association, p. 4, Northern Telecom, p. 31, Palmetto Rural Telephone Cooperative, Inc., pp. 8-9, Piedmont Rural Telephone Cooperative, Inc., et al., p. 2, Roseville Telephone Company, pp. 6-7, Rural Cellular Corporation, p. 3, The South Carolina Telephone Association, pp. 10-11, U.S. Telephone Association, pp. 22-27, Utilities Telecommunications Council, p. 34.

proposal.

One party, Cablevision Systems Corporation, ("Cablevision"), advocates that cable television systems be awarded a PCS license set-aside, on the basis that cable systems are an "obvious choice" for supplying the connections between PCS cells. 16 While Rock Hill does not oppose Cablevision's proposal, the reasons for supporting a reserve for local exchange carriers are more compelling. Curiously, Cablevision opposes treatment for local exchange carriers similar to that advocated by Rock Hill. 17 Typical of the arguments supporting such a position are that many local exchange carriers hold cellular licenses, that local exchange carriers already have "control of local bottleneck facilities," and that they would have incentives to favor their own PCS affiliate at the expense of other PCS providers. 18

The argument regarding local exchange carrier interests of cellular has already been addressed. See pp. 5-7, <u>supra</u>. Similarly, the concern over control of "bottleneck" facilities is not relevant for two reasons. First, local exchange carriers recognize that they will need to implement new technologies in order to survive and to continue to fulfill their universal service obligations. PCS embodies one of those technologies. Second, sufficient safeguards are already in place to alleviate any anticompetitive concerns. Even the OPP Paper, which raises unfounded concerns about interconnection arrangements provided by local exchange carriers to PCS

<sup>&</sup>lt;sup>16</sup>Comments of Cablevision, pp. 13-14.

<sup>&</sup>lt;sup>17</sup>Id. at 14.

<sup>&</sup>lt;sup>18</sup>Id. at 14-15.

providers, acknowledges the benefits of local exchange carrier provision of PCS and advocates the use of adequate safeguards.<sup>19</sup> The speculation about telephone company practices regarding interconnection in new services has always proven to be unfounded. Since no evidence exists concerning exchange carrier actions directed at restricting competition, no basis exists upon which to limit their participation. The nonstructural safeguards and nondiscriminating interconnection provisions that currently apply to all local exchange carriers are sufficient to address any concerns regarding local exchange carrier provision of PCS in their exchange service areas.

### D. The frequency allocation for local exchange carrier provision of PCS should be the same as for other licensed PCS providers.

Rock Hill advocated that the Commission allocate five 20 MHz channel sets for PCS and that one such channel set be utilized for the reserve for local exchange carrier provision of PCS in RSAs. The suggestions have been made that either only 10 MHz be allocated for local exchange carrier use<sup>20</sup> or an unlicensed portion be used.<sup>21</sup> The record does not support a different amount or type of spectrum for local exchange carrier provision of PCS than for any other provider. The type of service offered by a local exchange carrier would be the same. A lesser amount of spectrum or unlicensed spectrum would not provide the appropriate level of service and would therefore not be in the public interest.

<sup>&</sup>lt;sup>19</sup>OPP Paper, pp. 59-60.

<sup>&</sup>lt;sup>20</sup>Comments of Utilities Telecommunications Council, pp. 22-23, Advanced Cordless Technologies, Inc., p. 7.

<sup>&</sup>lt;sup>21</sup>Comments of Pass Word, Inc., p. 7.

Yet other parties have suggested additional allocations of spectrum for utility and local government PCS use<sup>22</sup> or private, internal, non-commercial uses.<sup>23</sup> These requests should not be granted because the limited amount of spectrum that is available should be used for the greatest public good by companies serving the general public. It would not be in the public interest for the Commission to allocate additional spectrum to private, non-commercial users or to governmental units.

## III. PCS serving areas should follow MSA and RSA designation, but national licenses should also be considered under the right conditions.

Rock Hill advocated the adoption of MSA and RSA designations for PCS serving areas on the basis that they best acknowledge the differences between metropolitan and non-metropolitan areas, encourage competition, and result in speedy deployment of PCS to non-metropolitan and less economically developed areas.<sup>24</sup> A substantial number of other parties shared Rock Hill's views.

Several parties also suggested nationwide licensing, including local participation in the provision of the service. If certain conditions are met, Rock Hill would not oppose the use of national licenses in conjunction with MSA and RSA licenses. The first condition is that it must include local participation. The second is that local exchange carriers be allowed to fully participate, including furnishing service within their exchange service areas, and regardless of their cellular interests.

<sup>&</sup>lt;sup>22</sup>Comments of City Utilities of Springfield, Missouri, pp. ii, 10-12.

<sup>&</sup>lt;sup>23</sup>Comments of Utilities Telecommunications Council, pp. 22-23.

<sup>&</sup>lt;sup>24</sup>Comments of Rock Hill, pp. 5-6.

Local exchange carriers not only should be allowed to participate, but also their participation should not negatively impact the national licensee's eligibility in any way. Such local exchange carrier participation would also meet the Commission's four objectives set forth on page 2, <u>supra</u>. Third, the national licenses should be awarded on the basis of a modified comparative hearing process.

The proper implementation of two national licenses could result in deployment of PCS to both metropolitan and non-metropolitan areas quickly and efficiently, in economies of scale, and in development and adoption of common technical standards. The accomplishment of these goals for PCS deployment could therefore be achieved by use of both properly structured national licenses and MSA and RSA licenses.

#### IV. Conclusion

Rock Hill continues to advocate that the Commission adopt PCS policies that include a definition for PCS that is broad enough to encompass new technologies but specific enough to distinguish it from other mobile service offerings. Also, Rock Hill advocates that five licensed channel sets of 20 MHz each be allocated for all service areas. Rock Hill further urges the Commission to provide for local exchange carrier eligibility regardless of cellular interests, including a full spectrum reserve for local exchange carriers serving RSAs for use within their exchange service areas. Finally, Rock Hill advocates the adoption of MSA and RSA service areas, and

would not oppose nationwide licenses if local exchange carriers are allowed to fully participate.

Respectfully submitted,

ROCK HILL TELEPHONE COMPANY FORT MILL TELEPHONE COMPANY LANCASTER TELEPHONE COMPANY

By:

M. John Bowen, Jr. John W. Hunter

McNair Law Firm, P.A. 1155 Fifteenth Street, N.W. Washington, D.C. 20005 (202) 659-3900

Their Attorneys

January 8, 1993

#### **CERTIFICATE OF SERVICE**

I, Shannon G. Eubanks, hereby certify that a copy of the foregoing Reply Comments of Rock Hill Telephone Company, Fort Mill Telephone Company, and Lancaster Telephone Company was mailed, postage prepaid, first-class United States mail, this eighth day of January, 1993, to the parties on the attached list.

Shannon G. Eubanks

Larina L. Gulantes

Steven Stutman Metriplex, Inc. 25 First Street Cambridge, MA 02141 Mark R. Hamilton Scott K. Morris McCaw Cellular Communications, Inc. 5400 Carillon Point Kirkland, WA 98033

Michael D. Kennedy Stuart E. Overby Motorola, Inc. 1350 I Street, N.W., Suite 400 Washington, D.C. 20005 George Petrutsas Fletcher, Heald & Hildreth 1225 Connecticut Ave., N.W. Suite 400 Washington, D.C. 20036

Richard E. Wiley
R. Michael Senkowski
David E. Hilliard
Eric W. DeSilva
Wiley, Rein & Fielding
1776 K Street, N.W.
Washington, D.C. 20006

John S. Fischer LCC Incorporated 2300 Clarendon Boulevard, Suite 800 Arlington, VA 22201

Lourens Van Der Jagt Knowledge Implementations, Inc. 32 Conklin Road Warwick, NY 10990 Benn Kobb
The Wireless Information Networks
Forum
1155 Connecticut Avenue N.W., Ste. 500
Washington, D.C. 20036

Edward Schor Viacom International Inc. 1515 Broadway New York, NY 10036 Paul Rodgers
National Association of Regulatory
Utility Commissioners
1101 ICC Building
Post Office Box 684
Washington, D.C. 20044

William J. Cowan New York Public Service Commission Three Empire State Plaza Albany, NY 12223 Thomas P. Kerester,
Office of Advocacy
United States Small Business
Administration
409 3rd Street, S.W.
Washington, DC 20416

Richard L. Rosen
U.S. Department of Justice
Room 8104
Judiciary Center Building
555 Fourth Street, N.W.
Washington, D.C. 20001

Jeffrey L. Sheldon Utilities Telecommunications Council 1140 Connecticut Avenue, N.W. Suite 1140 Washington, D.C. 20036

Lorinda Ackley Taconic Telephone Corp. Old Route 22 Copake, NY 12516 Thomas A. Stroup Telocator 1019 19th St., N.W. Suite 1100 Washington, D.C. 20036

Dr. Donald L. Schilling
InterDigital Communications Corp.
85 Old Shore Road
Suite 200
Port Washington, NY 11050

Darrell S. Townsley
Illinois Commerce Commission
160 North LaSalle St.
Suite C-800
Chicago, IL 60601

F. Thomas Tuttle Suite 700 1615 M Street N.W. Washington, D.C. 20036

Brice L. Clark Hewlett-Packard Company 8000 Foothills Blvd. Roseville, CA 95678 Michael L. Glaser Hopper & Kanouff, P.C. 1610 Wynkoop, Suite 200 Denver, CO 80202-1196 Lawrence M. Miller Schwartz, Woods & Miller Suite 300 The Dupont Circle Building 1350 Connecticut Ave., N.W. Washington, D.C. 20036

David L. Hill O'Connor & Hannan 1919 Pennsylvania Avenue, N.W. Suite 800 Washington, D.C. 20006 Dinah D. McElfresh Electromagnetic Energy Policy Alliance 1255 Twenty-Third Street, NW Suite 850 Washington, D.C. 20037-1174

Fred I. Denny Edison Electric Institute 701 Pennsylvania Ave., N.W. Washington, D.C. 20004 Brenda L. Fox
Raymond G. Bender, Jr.
Dow, Lohnes & Albertson
1255 Twenty-third Street, N.W.
Suite 500
Washington, D.C. 20037

Daryl L. Avery
Public Service Commission
of the District of Columbia
450 Fifth Street, N.W.
Washington, D.C. 20001

Wayne V. Black Shirley S. Fujimoto Keller and Heckman 1001 G Street, N.W. Suite 500 West Washington, D.C. 20001

Gerald S. McGowan
Elizabeth R. Sachs
Lukas, McGowan, Nace & Gutierrez
1819 H Street, N.W., Suite 700
Washington, D.C. 20006

John D. Lockton Corporate Technology Partners 520 S. El Camino Real Suite 715 San Mateo, CA 94402 Cheryl Lynn Schneider Communications Satellite Corporation 950 L'Enfant Plaza, S.W. Washington, D.C. 20024 David Lemon, P.E. CNet, Inc. 4975 Preston Park Blvd., 8th Floor Plano, TX 75093

William E. Kennard
Verner, Liipfert, Bernhard
McPherson and Hand, Chartered
901 15th Street, N.W.
Suite 700
Washington, D.C. 20005

Peter A. Casciato Cellular Service, Inc. 1500 Sansome Street Suite 201 San Francisco, CA 94111

Chandos A. Rypinski LACE, Inc. 655 Redwood Highway #340 Mill Valley, CA 94941 Ellen S. Deutsch Citizens Utilities Company of California P.O. Box 496020 Redding, CA 96049-6020

Albert H. Frazier, Jr. CELSAT Inc. 879 W. 190th Street Suite 400 Gardena, CA 90248

Peter Arth, Jr.
Public Utilities Commission of the
State of California
505 Van Ness Avenue
San Francisco, CA 94102

H. Mark Gibson COMSEARCH 11720 Sunrise Valley Drive Reston, VA 22091 Robert J. Miller Alcatel Network Systems, Inc. 1601 Elm Street, Suite 3000 Dallas, TX 75201 Marv Hirschberg Advanced Cordless Technologies, Inc. 150 River Road Bldg. O Montville, NJ 07045 Robert B. Kelly
Law Office of Robert B. Kelly , P.C.
Suite 660
1920 N Street, N.W.
Washington, D.C. 20036

James Gunn
Andrew Corporation
1850 North Greenville
Suite 100
Richardson, TX 75081

Alan R. Shark
American Mobile Telecommunications
Association, Inc.
1835 K Street N.W., Suite 203
Washington, D.C. 20006

Bruce D. Jacobs Fisher, Wayland, Cooper & Leader 1255 23rd Street, N.W. Suite 800 Washington, D.C. 20037 Lon C. Levin
AMSC Subsidiary Corporation
1150 Connecticut Avenue, N.W.
Fourth Floor
Washington, D.C. 20036

Wayne N. Schelle American Personal Communications 2212 Old Court Rd. Baltimore, MD 21208-3432

Aaron I. Fleischman Stuart F. Feldstein Robert J. Keller Fleischman and Walsh 1400 Sixteenth Street, N.W. Washington, D.C. 20036

C.E. Baker
Arch Communications Group, Inc.
1800 West Park Drive
Suite 250
Westborough, MA 01581

John D. Lane
Wilkes, Artis, Hedrick & Lane,
Chartered
1666 K Street, N.W.
Washington, D.C. 20006

Kevin J. Kelley QUALCOMM Incorporated 2000 L Street, N.W., Suite 702 Washington, D.C. 20036 John Q. Hearne 100 Wilshire Blvd., Suite 1000 Santa Monica, CA 909401

Russell H. Fox
Gardner, Carton & Douglas
1301 K Street, N.W.
Suite 900, East Tower
Washington, D.C. 20005

Ellen M. Averett
Counsel for Pennsylvania
Public Utility Commission
P.O. Box 3265
G-28 North Office Building
Harrisburg, PA 17105-3265

Stephen Kaffee
Law Office of Stephen Kaffee, P.C.
1920 N Street, N.W.
Suite 660
Washington, D.C. 20036

William S. Moorhead Pulson Communications Corporation 8280 Greensboro Drive Suite 500 McLean, VA 22102-3807

A. Thomas Carroccio
Santarelli, Smith & Carroccio
Ninth Floor
1155 Connecticut Avenue, N.W.
Washington, D.C. 20036

Gardner F. Gillespie Hogan & Hartson 555 13th Street N.W. Washington, D.C. 20004

Judith St. Ledger-Roty
Reed Smith Shaw & McClay
1200 18th Street, N.W.
Washington, D.C. 20036

Thomas E. Martinson PCN America, Inc. 153 East 53rd Street Suite 2500 New York, NY 10022 Mark Stachiw
PactTel Paging
Three Forest Plaza
12221 Merit Drive
Suite 800
Dallas, TX 75251

Carl W. Northrop Suite 700 700 Thirteenth St., N.W. Washington, D.C. 20005

Jeffrey Blumenfeld Blumenfeld & Cohen 1615 M Street N.W. Suite 700 Washington, D.C. 20036 Rodney J. Bacon Pass Word, Inc. 1303 W. First Ave. Spokane, WA 99204

Alden F. Abbott
National Telecommunications and
Information Administration
U.S. Department of Commerce
Room 4713
14th and Constitution Ave., N.W.
Washington, D.C. 20230

Henry L. Baumann National Association of Broadcasters 1771 N Street, N.W. Washington, D.C. 20036

Paul J. Sinderbrand Albert H. Kramer Keck, Mahin & Cate 1201 New York Avenue, NW Washington, D.C. 20005 S. M. Samuels Swayzee Telephone Company 103 West Mark Street Swayzee, IN 46986

Charles D. Ferris
Mintz, Levin, Cohn, Ferris,
Glovsky & Popeo, P.C.
701 Pennsylvania Ave., N.W.
Suite 900
Washington, D.C. 20004

Philip L. Verveer
Willkie Farr & Gallagher
1155 21st Street, N.W.
Suite 600
Washington, D.C. 20036-3384

Larry A. Blosser
MCI Telecommunications Corporation
1801 Pennsylvania Ave., N.W.
Washington, D.C. 20006

Francine J. Berry, AT&T 295 North Maple Avenue RM 3244J1 Basking Ridge, NJ 07920

Thomas J. Casey,
Skadden, Arps, Slate, Meagher &
Flom
1440 New York Avenue, N.W.
Washington, D.C. 20005

Mr. Hollis G. Duensing General Solicitor Assn. of American Railroads 50 F Street, N.W. Washington, D.C. 20001

Robert S. Foosaner, Jones, Day, Reavis & Pogue 1450 G Street, N.W. Washington, D.C. 20005-2088 David C. Jatlow, Young & Jatlow 2300 N Street, N.W. Suite 600 Washington, D.C. 20037

Mr. Jeffrey Krauss Consultant 15200 Shady Grove Road Suite 450 Rockville, MD 20850 Andrew D. Lipman, Swidler & Berlin 3000 K Street, N.W. Washington, D.C. 20007

Mr. John E. McNulty
President & CEO
Rose Communications, Inc.
2390 Walsh Avenue
Santa Clara, CA 95051

John W. Pettit
Hopkins & Sutter
888 16th Street, N.W.
Washington, D.C. 20006

Mr. Eric J. Schimmel
Vice President
Telecomm. Industry Assoc.
2001 Pennsylvania Ave., N.W.
Suite 800
Washington, D.C. 20006-1813

David E. Weisman,
Meyer, Faller, Weisman &
Rosenburg, P.C.
4400 Jenifer St., N.W.
Suite 380
Washington, D.C. 20015

Robert L. Vasquez Anchorage Telephone Utility 600 Telephone Avenue Anchorage, AK 99503 Robert N. Reiland Ameritech 30 South Wacker Drive Suite 3900 Chicago, IL 60606

Carolyn C. Hill
ALLTEL Service Corporation
1701 Rhode Island Ave., N.W.
Suite 1000
Washington, D.C. 20036

Mark S. Fowler Latham & Watkins 1001 Pennsylvania Avenue, N.W. Suite 1300 Washington, D.C. 20004

William B. Barfield BellSouth Corporation 1155 Peachtree Street, N.E. Atlanta, GA 30367-6000 Barry R. Rubens The Concord Telephone Company 68 Cabarrus Avenue, East P.O. Box 227 Concord, NC 28026

James S. Quarforth
President
Clifton Forge-Waynesboro
Telephone Company
P.O. Box 1990
Waynesboro, VA 22980

Charles F. Wright CENTEL Corporation 8725 Higgins Road Chicago, IL 60631